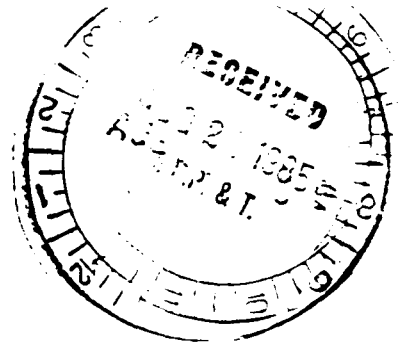




JC-DC-001-046



UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF COLUMBIA

LEONARD CAMPBELL, et al.,

Plaintiffs,

v.

ANDERSON McGRUDER, et al.,

Defendants.

Civil Action No. 1462-71  
(Judge Bryant)

**FILED**

**AUG 22 1985**

JAMES F. DAVEY, Clerk

Civil Action No. 75-1668  
(Judge Bryant)

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INMATES OF D.C. JAIL, et al.,

Plaintiffs,

v.

DELBERT C. JACKSON, et al.,

Defendants.

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STIPULATION OF THE PARTIES TO REDUCE THE  
POPULATION AT THE D.C. JAIL

The parties to the above actions hereby agree as follows:

(1) They will urge the Court to stay the effective date of the Memorandum and Order dated July 13, 1985 in the above cases conditioned on compliance with the provisions of this stipulation.

(2) The defendants will reduce the population at the D.C. Jail so that it will not exceed the levels indicated

on the following dates:

August 23, 1985	2200 Residents
September 1, 1985	2050 Residents
September 13, 1985	1990 Residents
September 27, 1985	1930 Residents
October 11, 1985	1870 Residents
October 25, 1985	1810 Residents
November 8, 1985	1750 Residents
November 22, 1985 and thereafter	1694 Residents

If within 48 hours of a violation of the above levels, the population still exceeds the level indicated, the Court's Order dated July 13, 1985 will automatically be reinstated in full force and effect, and the defendants will be enjoined from admitting any residents to the D.C. Jail until the Order is complied with.

(3) The Mayor fully supports the Prison Overcrowding Emergency Powers Act, Bill 6-63, and he will personally lobby the Councilmembers in an all-out effort to get it passed as soon as possible. He will request that this bill be one of the first pieces of legislation considered by the Council when it returns from recess in September. The Mayor further agrees

that if the bill is passed by the Council, he will sign it and he will effectively use the authority granted thereby to insure compliance with the Order of July 13, 1985.

(4) The District commits that all parole eligible residents (felons and misdemeanants) in the D.C. Department of Corrections will have parole decisions made by the Parole Board within 45 days of Aug. 22, 1985 unless waived by the resident. Henceforth, a parole determination shall be made by the Parole Board no later than ten days prior to a residents' parole eligibil

(5) The District will begin negotiating the terms of contracts for delivery of Half Way Houses for Fiscal Year 1986 during the week of August 26. The Department will increase its Half Way House capacity to no less than 736 by September 30, 1986.

(5) In addition to existing programs, at least \$100,000 in funding for the Third Party Custody Program described below will be immediately transferred to the Pretrial Service Agency, to be used to fund a Third Party Custody contract directed specifically toward the implementation of a program which will deal with persons who might otherwise be confined to the D.C. Jail pretrial.

(7) The Mayor will communicate formally with the Chief Judge of the Superior Court within one week requesting him to assure that bond review hearings are regularly conducted on all pretrial detainees who remain in custody within 10 days of commitment. The Executive Branch of the Government will then monitor the results of this request to determine its effectiveness.

If bond review hearings are not being regularly conducted by September 30, 1985, the Acting Corporation Counsel will assign attorneys to appear specially before Superior Court judges to request bond review hearings on detainees at the D.C. Jail.

(8) Within the next thirty days the District will obtain the services of nationally recognized experts agreeable to the parties, such as Doctors Austin and Chrisberg of the National Council on Crime and Delinquency, to assess the institutional and internal classification system of the Department of Corrections. The reasonable costs and fees of these experts will be paid by the defendants. The results of such assessment will be made available to the Court and counsel by January 30, 1986, and implemented within a

reasonable time thereafter, unless either party shows good cause why they should not be.

(9) After November 22, 1985, the North-3 area of the Jail shall not be used for housing, other than in cells, more than 36 residents, appropriately classified for group housing.

(10) Attached hereto is the commitment of defendants regarding "Special Employment Outreach." The defendants will make good faith efforts to provide furloughs for residents to obtain employment for parole purposes.

(11) The defendants will urge the Parole Board to exercise regularly its authority under D.C. Code §24-201c to seek reductions of minimum sentences in all appropriate cases to reduce overcrowding.

(12) The defendants will move expeditiously to implement the Plan for Improvement of Mental Health Services at the Jail, filed with the Court in July 1985.

(13) Within 30 days, the Plaintiffs and the Defendants shall each respectively appoint one medical expert whose reasonable costs and fees will be paid by defendants, to

review the health services delivery system at the D.C. Jail and make recommendations for improvements in a report to be submitted to the Court and the parties by Nov. 1, 1985 and implemented by March 1, 1986, unless good cause is shown by either party why they should not be.


(14) Defendants agree that in consideration of this stipulation, they will withdraw the Motion to Alter or Amend the Judgment in these cases, and will not appeal or contest the Findings of Fact and Conclusions of Law contained in the Memorandum and Order dated July 13, 1985. Should the Order dated July 13, 1985 be reinstated pursuant to Paragraph (2) of this Stipulation, the defendants reserve the right to seek a stay of the Order as reinstated, and to appeal from any denial of such stay request.

(15) Defendants will file with the Court every two weeks beginning August 26, 1985, a report detailing their implementation of this Stipulation. Defendants will notify the Court and counsel within 48 hours of any non-compliance with the


provisions of this Stipulation, other than Paragraph (2).  
Any non-compliance with Paragraph (2) shall be reported  
within 24 hours.

Date: August 22, 1985

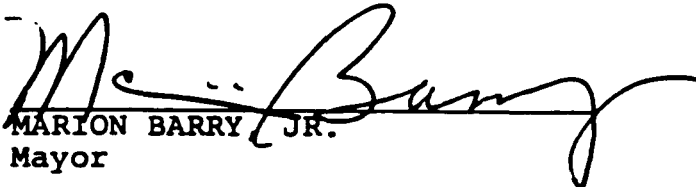
DISTRICT OF COLUMBIA

  
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## SPECIAL EMPLOYMENT OUTREACH

The Director of the Department of Employment Services will intensify the Special Temporary Employment Program (STEP) initiated in January, 1984 through which 154 ex-offenders have already been placed in full-time employment. The program is designed to assist in meeting the work contingency required for parole.

Specialized approaches to employment and employability development for this population have included and will continue on an intensified basis:

- . Job developers were designated to develop jobs specifically for this target group. A concerted effort has taken place to identify employers willing to hire ex-offenders. Both large and small employers have been contacted in this endeavor. These contacts were as a result of both promotional telephone contacts and personal visits.
- . The OJT Program (ADP) is being used as a tool to encourage employers to participate in this on-the-job training program with a commitment to hire at a later date. Hopefully, this will encourage employers to hire by the government subsidizing one half of wages up to \$5.00 per hour for a designated period of time depending on the occupation.
- . The Targeted Jobs Tax Credit (TJTC) Program is being used as a tool to encourage employers to hire. Employers would be eligible for a tax credit of up to \$3,000 provided the employee earns wages of \$6,000 or more. This is not considered a subsidy.
- . The Federal Bonding Program will be used as a tool to encourage employers to hire ex-offenders in positions which require bonds. The bonding program is a form of insurance provided by the Federal Government used to protect employers from loss of money or property sustained through the dishonest acts of their employees. This service is free to the employer and provides bonds for persons who would not usually qualify for bonding through private insurance companies.
- . Staff was designated from DOES and the Corrections System to serve as Counselors with emphasis being placed on follow-up activities on individuals participating in the program. The delineation of activities would require DOES to work in "choice-change counseling," which involves working with a person's barriers in order to place a person in a job. Department of Corrections counselors would work with those individuals who refuse to participate, calling them in for specialized counseling and determining the action to be taken.



### Expanded Specialized Efforts

- . In order to work more intensively with this population, DOES has established a new Unit under the Office of Job Service, Program Operations, to implement the SIEP Program. This Unit will be responsible for all phases and activities of the program.

The Unit will be staffed with 6 DOES personnel (1 coordinator, 4 placement counselors, 1 clerk/secretary) and 2 Department of Corrections personnel (2 parole officers). The primary function of the Unit is the placement of offenders in unsubsidized jobs in the Washington Metropolitan Area. In addition, the Unit is responsible for assisting the participants through counseling to develop sound work habits, job skills, social adjustment to a working environment and a record of employability through job performance.

- . Each individual who had not yet been placed for the first time, will be contacted again and scheduled for a one-on-one interview with the probation officers and job placement counselor.
- . Job Search Workshops were conducted for all participants in the program in an effort to assist each ex-offender in their employment pursuit. The Job Search Workshops covered: Barriers to Employment, Motivation, Interviewing Techniques, Resume Preparation, and How To Keep Your Job Once Hired. It is felt that the Workshops were beneficial as ex-offenders were able to obtain employment through their own initiatives. Further, the information and knowledge obtained will assist those others placed by DOES.
- . DOES will contact contractors who have been awarded D.C. Government contracts requesting that special attention be given to placing individuals in the ex-offenders program.
- . D.C. Private Industry Council will be contacted to develop at least 15 on-the-job training slots in the private sector.
- . Personalized follow-up on each job referral will be made with each employer involved. It should also be done with the applicant within twenty-four hours to find out what the problems were if they did not receive the job. Depending on the employer and individual case, counselors may accompany applicants to job interviews.
- . Job development to match client profiles will be intensified, addressing specifically the barriers identified during the subsequent interviews.
- . Ongoing screening and assessment of ex-offender applicants at the penal institutions within 90 days of their parole or release to determine what jobs and/or training they would be ready to enter.

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ORDER

Whereas defendants have moved for a stay of the Order of the Court dated July 13, 1985, and the Court having considered the Stipulation of the Parties to Reduce the Population at the D.C. Jail ("Stipulation"), and the parties having requested in open Court the entry of this Order, and good cause having been shown, it is hereby

ORDERED:

(1) The Court approves the Stipulation and incorporates it herein as if fully set forth below.

(2) The Order of the Court dated July 13, 1985 is hereby stayed pursuant to the terms of the Stipulation.

(3) The Court maintains jurisdiction for such time as is necessary to enforce the terms of this Order and the Stipulation.

DATED: August 22, 1985

  
UNITED STATES DISTRICT JUDGE