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8 UNITED STATES DISTRICT COURT
9 CENTRAL DISTRICT OF CALIFORNIA
10 WESTERN DIVISION

11
12 FRED PIERCE, et al.;
13 Plaintiffs,
14 v.
15 COUNTY OF ORANGE, et al.;
16 Defendants.

SACV 01-0981 ABC (MLGx)
CV 75-3075 ABC
ORDER DENYING MOTION TO EXTEND
AND GRANTING MOTION TO
TERMINATE INJUNCTIVE RELIEF

17
18 Pending before the Court are the parties' cross-motions to extend
19 and terminate the injunctive relief based upon violations of the
20 Americans with Disabilities Act ("ADA") granted by the Court in its
21 June 28, 2011 Order ("Order"). (Docket No. 779.) Plaintiffs Fred
22 Pierce, et al. filed their Motion for Order Extending Injunctive
23 Relief for an Additional Two Years on June 3, 2013. (Docket No. 831.)
24 Defendant County of Orange (the "County") filed its Motion to
25 Terminate Injunctive Relief on August 12, 2013. (Docket No. 839.)
26 Briefing on the motions was delayed as a result of a discovery issue
27 regarding inmate medical records and the Health Insurance Portability
28 and Accountability Act. After that issue was resolved, the parties
opposed the motions on December 16, 2013 and replied on January 21,

1 2014. (Docket Nos. 863, 864, 877, 878.) The Court heard oral
2 argument on February 10, 2014. For the reasons set forth below, the
3 Court **DENIES** Plaintiffs' motion to extend injunctive relief and **GRANTS**
4 Defendant's motion to terminate the injunction.

5 **I. The Monitor's Ninth Quarterly Report**

6 On December 6, 2013, Keith Rohman, the Court-appointed Monitor
7 (the "Monitor") submitted a Ninth Quarterly Report to the Court, which
8 contains his most recent evaluation of compliance with the injunction.
9 The Court indicated it would consider the Ninth Quarterly Report in
10 ruling on the pending motions. (Docket No. 871.)

11 **A. Areas Where the Monitor Has Found Compliance**

12 The Monitor has found compliance in the following areas:

13 **1. Housing**

14 The Monitor found housing at Theo Lacy Facility ("TLF"), Central
15 Men's Jail ("CMJ"), and Intake Release Center ("IRC") in compliance.
16 The Monitor noted physical modifications to Tank 13 of the Central
17 Women's Jail ("CWJ"), which are discussed below, as the basis for not
18 finding full compliance there. (Report at 15-19.)

19 **2. Access to Recreation in CMJ, CWJ, and IRC**

20 The Monitor found compliance, except for recreation at Mod O and
21 TLF, which are discussed below. (Report at 20-21.)

22 **3. Access to Programs**

23 The Monitor found compliance with program access across all
24 facilities. (Report at 24-26.)

25 **4. Access to Visitation**

26 The Monitor found compliance regarding regular (barrier) visits.
27 The Ninth Report noted non-compliance as to non-barrier visits, which
28 is addressed below.

1 **5. Access to Transportation**

2 The Monitor found compliance concerning transportation. (Report
3 at 26.)

4 **6. Systemwide Modifications**

5 The Monitor found compliance as to training and stated, "Should
6 the Order be extended, the Monitor will observe Academies training in
7 2014." (Report at 28-29.) He found Defendant was not in compliance
8 related to grievance forms, addressed below. (Report at 30-31.)

9 **7. Physical Modifications**

10 With the exception of the lift in Module K at the IRC and the
11 construction of Tank 13 at CWJ, discussed below, all physical
12 modifications are complete.

13 **B. Areas Where the Monitor Has Not Yet Found Compliance**

14 **1. Inclusion in the Pierce Class**

15 The biggest point of contention between the parties is
16 Defendant's compliance regarding identification of inmates for
17 inclusion in the Pierce class. The Monitor complains that Defendant
18 lacks documentation to support its classification decisions and it is
19 therefore unclear how and when Defendant determines who is included in
20 the class. Defendant submits the declaration of Dr. C. Hsien Chiang,
21 Medical Director of Correctional Health Services, to explain why
22 inmate medical records support Defendant's decisions to include or
23 exclude inmates from the class.

24 **2. Defendant's Policies and Procedures**

25 **a. Recreation at Mod O and TLF**

26 After reviewing the Monitor's August 2012 Report, the Court
27 issued an order encouraging Defendant to "ensur[e] that outdoor
28 recreation is offered at times with at least a reasonable probability

1 of class member's taking advantage of it." (Docket No. 828.) The
2 Monitor reports that Defendant "appears to have significantly reduced
3 the number of recreation offers before 6 a.m. in the ninth quarter,
4 although several offers were extended between 6 a.m. and 6:30 a.m.
5 [He] noted that the timing of some offers shifted later, however, to
6 11 p.m. and after midnight." (Report at 20-21.)

7 The Monitor also asserts that Defendant "skirts the edge" of
8 compliance as to recreation at CMJ. (Report at 22.) The Monitor
9 "expressed concern" that "permitting Pierce inmates to choose to be
10 housed in [CMJ] might lead them to believe that meant they were
11 relinquishing their rights to take recreation at the Green Sector."

12 Id.

13 **b. Access to Visitation**

14 The Monitor questions access to non-barrier visits with respect
15 to two women who qualified for JAMF (James A. Musik Facility).
16 (Report at 24.) The Monitor's Ninth Report states, "Assuming that
17 both women were qualified, the Department's documents contained no
18 information offering them non-barrier visits in the Attorney Bonds
19 area of CWJ." Id.

20 **c. Training**

21 The Monitor states that because Defendant did not finish training
22 its staff until July 2013, he has not had an opportunity to assess
23 compliance in this area and believes "it would be beneficial for him
24 to 'observe Academies training in 2014.'" (Pl. Reply at 11; Report at
25 29.)

26 **d. Grievances**

27 The Monitor faulted Defendant for "fail[ing] to provide"
28 grievance forms for his review, stating that the forms "presented

1 claims under the ADA and are relevant to the Monitor's assessment of
2 the Department's compliance." (Report at 31.)

3 **3. Physical modifications**

4 Tank 13 is almost complete. The parties have reached an impasse
5 on how to resolve the fact that a lift is not possible in Module K.
6 (Report at 26-28.)

7 **II. LEGAL STANDARD**

8 The Prison Litigation Reform Act ("PLRA") provides that "[i]n any
9 civil action with respect to prison conditions in which prospective
10 relief is ordered, such relief shall be terminable upon the motion of
11 any party . . . 2 years after the date the court granted or approved
12 the prospective relief." 18 U.S.C. § 3626(b)(1)(A)(I). "Prospective
13 relief shall not terminate if the court makes written findings based
14 on the record that prospective relief remains necessary to correct a
15 current and ongoing violation of the Federal right, extends no further
16 than necessary to correct the violation of the Federal right, and that
17 the prospective relief is narrowly drawn and the least intrusive means
18 to correct the violation." Id. § 3626(b)(3); Gilmore v. People of the
19 State of California, 220 F.3d 987, 1008 (9th Cir. 2000). This review
20 of an injunction under the PLRA is often referred to as a "need-
21 narrowness-intrusiveness" inquiry. Pierce v. County of Orange, 526
22 F.3d 1190, 1205 (9th Cir. 2008) (citation omitted).

23 In analyzing whether to terminate or extend an existing
24 injunction, courts must assess present circumstances, not past
25 conditions. Gilmore, 220 F.3d at 1010 (the "'record' referred to in §
26 3626(b)(3) cannot mean the prior record but must mean a record
27 reflecting conditions as of the time termination is sought"); Pierce
28 v. County of Orange, 519 F.3d 985, 998 (9th Cir. 2008) (same). The

1 dual requirements of current and ongoing violations are necessary to
2 ensure "court orders do not remain in place on the basis of a claim
3 that a current condition that does not violate prisoners' Federal
4 rights nevertheless requires a court decree to address it, because the
5 condition is somehow traceable to a prior policy that did violate
6 Federal rights, or that government officials are 'poised' to resume a
7 prior violation of federal rights." Para-Professional Law Clinic at
8 SCI-Gratherford v. Beard, 334 F.3d 301, 304-05 (3d Cir. 2003).

9 The parties dispute whether Plaintiff or Defendant bears the
10 burden of proof where there are cross-motions to extend and terminate
11 the injunction. As the Ninth Circuit noted in Pierce, "there may be
12 some tension in our case law in this area[.]" Pierce, 529 F.3d at 1206
13 n.16; compare Graves v. Arpaio, 623 F.3d 1043, 1048 (9th Cir. 2010)
14 ("When a party moves to terminate prospective relief under § 3626(b),
15 the burden is on the movant to demonstrate that there are no ongoing
16 constitutional violations, that the relief ordered exceeds what is
17 necessary to correct an ongoing constitutional violation, or both.")
18 and Clark v. California, 739 F. Supp. 2d 1168, 1175 (N.D. Cal. 2010)
19 (ruling that "defendants, as the party moving for termination, bear
20 the burden of proving that no such violations exist") with Mayweathers
21 v. Newland, 258 F.3d 930, 936 (9th Cir. 2001) (Section 3626(a)(2)
22 "imposes a burden on plaintiffs to continue to prove that preliminary
23 relief is warranted").¹

24
25 ¹ Interestingly, Plaintiffs concede that they bear the burden of
26 proving that continued enforcement of the injunction is necessary to
27 address ongoing constitutional violations, which is the flip side of
28 Defendant's burden. See Clark, 739 F. Supp. 2d at 1176 ("Plaintiffs
bear the burden of proving that enforcement or modification of the
[injunction] is necessary to address defendants' violations of federal
law.").

1 In this case, the Court notes that the assignment of the burden
2 of proof is not dispositive of any issues raised by the parties. Even
3 if the burden of proving the injunction is no longer necessary is
4 placed on Defendant, the Court finds that Defendant has carried that
5 burden here.

6 **III. DISCUSSION**

7 Defendants contend that no current and ongoing violations of
8 federal rights exist and that the injunction should be terminated.
9 Plaintiffs, using the Monitor's reports as a guide, identify three
10 broad categories of Defendant's alleged non-compliance with the
11 injunction that they claim warrant extending injunctive relief: (1)
12 classification and booking of class members; (2) policies and
13 procedures regarding recreation, visitation, training, and grievances;
14 and (3) physical modifications. The Court addresses each in turn.

15 **A. Classification and Booking of Class Members**

16 The Order provides the following definition for "Class Members":

17 The class is defined as inmates with mobility or
18 dexterity disabilities, including wheelchair bound
19 inmates. As used herein, the term "'disability'
20 means a disability as defined by the Court's
21 Findings." Rulings 6:23-24. With regard to
22 inmates with temporary or intermittent
23 disabilities, the class includes "pretrial
24 detainees whose impairments substantially limit a
25 major life activity, regardless of duration."
26 See, Rulings 8:8-25.

27 Order at 5. The Order states that "[Correctional Health
28 Services] personnel will be responsible for working with security
staff to identify class members, coordinate appropriate housing, and
determine medical eligibility for programs." (Order at 4.)

1 **1. Neither the Monitor Nor Class Members are Medically**
2 **Qualified to Opine on Pierce Classification Decisions**

3 The Monitor lacks medical expertise to support his assessment
4 that class members have been potentially missed, belatedly identified,
5 or inexplicably added or removed from the class. Likewise, the class
6 members interviewed by the Monitor are not medically qualified to
7 determine whether they should be included in the Pierce class.

8 Although the Court's Order empowered the Monitor to "subcontract with
9 experts or consultants to assist in the monitoring process" (Order at
10 2), the Monitor did not engage a qualified medical professional to
11 review the medical records.

12 Plaintiffs make no attempt to dispute Dr. Chiang's credentials or
13 qualifications. Id. Nor do Plaintiffs dispute that Dr. Chiang is an
14 expert under Federal Rule of Evidence 702. Instead, Plaintiffs argue
15 that Dr. Chiang "speculates as to why medical staff made certain
16 decisions and notations in the records." (Pl. Opp. at 19; Pl. Reply
17 at 6.) As Defendant aptly points out, Dr. Chiang is the Medical
18 Director of Correctional Health Services and he reviews, interprets,
19 and relies on medical records in treating class members. Fed. Rule
20 Evid. 702 (expert witness may rely on types of data that "experts in
21 [a] particular field would reasonably rely on").

22 The class members' medical files contain medically relevant
23 information about the existence of a disability. Dr. Chiang's
24 explanation refutes Plaintiffs' conclusions about each of the class
25 members challenged by the Monitor. (Supp. Chiang Decl. ¶¶ 36-44.)
26 The basis for Defendant's decisions on whom to include in the Pierce
27 class is tracked in the medical records, which satisfy the Court's
28 Order requiring that Correctional Health Services (the providers of

1 medical and mental health services to inmates) "identify[] potential
2 class members during the triage process." (Order at 4, 20.)

3 **2. The Lack of a Summary or "Checklist" Is Not a Current**
4 **and Ongoing ADA Violation**

5 Plaintiffs rely on the Monitor's reports to conclude that because
6 there is no summary document noting the reasons why an inmate was
7 added to or removed from the Pierce class, Defendant "lacks a
8 documented system" and the Monitor "can not evaluate a system that
9 does not exist." (Docket No. 880 at 3.) In his report, however, the
10 Monitor admits his concerns are based primarily on "guesswork and
11 inference" from inmate interviews and medical records. (Seventh
12 Report at 10; see, e.g., Report at 11 ["Concerning the class member
13 with the fractured ankle and foot, it is unclear why she did not
14 receive canvas shoes and a second crutch in mid-September, but was
15 issued them three weeks later in the minutes before she spoke with the
16 Monitor's team."].)

17 The Monitor's approach does not establish an ADA violation, which
18 requires "the existence of a mobility or dexterity impairment
19 substantial enough to impair a major life activity." 42 U.S.C. §
20 12102. Instead, after conceding that the Order "does not directly
21 address class members' medical treatment," the Monitor asserts that
22 "the quality of medical care falls reasonably within the spirit of the
23 Order and the ADA." (Report at 11.) However, disagreements
24 concerning the administration of medical treatment, including
25 decisions relating to prescribing medication, are outside the purview
26 of the ADA. See Simmons v. Navajo County, Ariz., 609 F.3d 1101, 1022
27 (9th Cir. 2010) ("[The ADA] would not be violated by a prison's simply
28 failing to attend to the medical needs of its disabled prisoners. . .

1 . The ADA does not create a remedy for medical malpractice.”)
2 (citations omitted). Complaints regarding medical treatment are
3 outside the scope of the injunction.

4 Because he cannot interpret medical records, the Monitor looks
5 for a summary document to trace decisions regarding class designation.
6 But such a document is neither medically necessary nor a requirement
7 of the Court’s Order. Armstrong v. Schwarzenegger, 622 F.3d 1058,
8 1074 (9th Cir. 2010), a case cited by Plaintiffs for the proposition
9 that a tracking system is necessary, is distinguishable. There, it
10 was undisputed that the state had no adequate tracking system and an
11 earlier court order expressly required “some form of tracking
12 system . . . in order to enable [defendants] to comply with the Act.”
13 Id. Here, Defendant does have a tracking system in which doctors
14 examine inmates and subsequently note ADA issues in the inmate’s
15 medical records. The Court never ordered that a summary document be
16 created to track the doctors’ decisions regarding class designation.
17 In short, Plaintiffs’ dissatisfaction with the lack of a summary
18 document does not lead to the conclusion that no system exists.²

19 **3. Plaintiffs Did Not Give Defendant an Opportunity to**
20 **Cure**

21 The “Enforcement Procedures” section of the Order outlined a
22 procedure for the parties to utilize to resolve disputes, including
23 seeking the Court’s assistance during the pendency of the injunction:
24

25 ² It appears Defendant may have implemented the “checklist”
26 attached as Exhibit 43 to the Panuco Declaration to respond to the
27 Monitor’s concerns. Given the Court’s finding that such a checklist
28 was not a requirement of the Order, Plaintiffs’ claim that it did not
find the checklist in inmate James Hahn’s medical records (Pl. Reply
at 7) is irrelevant.

1 "Upon reasonable cause to allege non-compliance, Plaintiffs' counsel
2 shall provide the Sheriff's Department with notice and opportunity to
3 correct the non-compliance or to make modifications. . . . The parties
4 shall endeavor in good faith to resolve reported disputes informally.
5 If an issue identified by Plaintiffs' counsel is not corrected or
6 modified within 30 days of providing notice, either party may apply to
7 the Court for a hearing regarding the issue." (Order at 23.)

8 Plaintiffs acknowledge that the Monitor "reported in the fifth, sixth,
9 seventh, and eighth quarter[s], that he could not assess the County's
10 classification decisions, because no documents exist that track how
11 and why these decisions were made." (Docket No. 880 at 2.)

12 Defendant contends that Plaintiffs' counsel have not fulfilled
13 the obligation to meet and confer and provide Defendant an opportunity
14 to cure. (Declaration of Christine Sprenger ¶ 4.) Because the
15 Monitor did not believe it to be appropriate to meet with Dr. Chiang,³
16 it was Plaintiffs' obligation to provide notice and an opportunity to
17 correct pursuant to the Court's Order. Instead, Plaintiffs' counsel
18 has simply relied on the Monitor's Reports. This is most troubling
19 and runs counter to procedures contemplated in the Court's Order. The
20 Court's Order states that "the parties shall endeavor in good faith to
21 resolve reported disputes informally." (Order at 23.) Declining the
22 opportunity to have Dr. Chiang explain Defendant's classification
23 decisions is contrary to the spirit of the Court's Order.

24
25 ³ The Monitor has taken the position that he is under no
26 obligation to resolve alleged compliance issues with the County before
27 issuing the reports. Sprenger Decl. ¶ 6; Eighth Report at 7 ("While
28 the Department has advised the Monitor to speak with Dr. Chiang to get
a 'clear and medically sound reason for each of [the 15] inmates'
inclusion or exclusion from the Pierce class,' we question why this
conversation is necessary.").

1 In summary, despite their knowledge that the Monitor had raised
2 this issue multiple times, Plaintiffs never utilized the meet and
3 confer process and never asked the Court for assistance in resolving
4 disputes regarding Defendant's classification decisions. If
5 Plaintiffs viewed this as a serious problem, they should have raised
6 it before the two-year expiration of the injunction.

7 **B. Department's Policies and Procedures**

8 **1. Recreation**

9 Plaintiffs request that the Court order that "documented offers
10 of recreation to class members must be made between 6:00 a.m. and no
11 later than 10:30 p.m." (Pl. Reply at 10.) As to early morning
12 offers, Plaintiff's reply does not address the evidence submitted by
13 Defendant that all inmates rise every day by 4:45 a.m. for counts,
14 meals, court appearances, and other daily functions. (McHenry Decl. ¶
15 12.) The Court finds this evidence significant in analyzing whether
16 offer times are reasonable. For example, offers made before 6:00 a.m.
17 are not *per se* unreasonable if inmates are active by 4:45 a.m.

18 As to both early morning and late night offers, many factors
19 contribute to the recreation schedule (e.g., Title XV requirements,
20 the number and classification of inmates to whom recreation must be
21 offered each day, limited recreation space) and no inmate is able to
22 select recreation times based on his or her preference. (McHenry
23 Decl. ¶¶ 11-13.) The ADA does not require that class members receive
24 preferential treatment (limited recreation times between 6:00 a.m. and
25 10:30 p.m.). See Fortyune v. Am. Multi-Cinema, Inc., 364 F.3d 1075,
26 1086 (9th Cir. 2004) (ADA regulations were "designed to place those
27 with disabilities on equal footing, not to give them an unfair
28 advantage"). Defendant's recreation offers comply with the Order and

1 are not a basis to extend the injunction.

2 Plaintiffs also contend Defendant "skirts the edge" of compliance
3 by not offering inmates at CMJ the opportunity to recreate at the
4 Green Sector. (Report at 22; Pl. Reply at 9-10.) The Monitor
5 "expressed concern" that "permitting *Pierce* inmates to choose to be
6 housed in [CMJ] might lead them to believe that meant they were
7 relinquishing their rights to take recreation at the Green Sector."
8 (Pl. Supp. Brief at 7.) Plaintiffs ask the Court to order prospective
9 relief and "clarify that inmates at CMJ must be offered the
10 opportunity to take recreation at Green Section, and that these offers
11 must be documented." (Pl. Reply at 10.) According to Defendant, such
12 offers are already being made by the Pierce Compliance Officers and
13 documented pursuant to Department policy. (Miller Decl. ¶ 15.) For
14 this reasons and because "skirting the edge" of compliance does not
15 rise to the level of a federal rights violation, the Court declines to
16 extend this aspect of the injunction.

17 **2. Visitation**

18 As to visitation, Plaintiffs request the Court clarify that class
19 members must be offered non-barrier visits each time they have a
20 visitor and that these offers must be documented. (Pl. Reply at 11.)
21 Plaintiffs base this request on the Monitor's Ninth Report that he
22 could not determine whether non-barrier visits had been offered to two
23 female inmates who qualified for them. (Report at 24.)

24 Defendant responds that non-barrier visits have longer wait times
25 and require more security than barrier visits; they also require
26 visitors to undergo a physical search of their person and property
27 before the visit. (Def. Reply at 14-15; Miller Decl. ¶ 9.) These
28 factors lead many inmates and their visitors to prefer a barrier

1 visit. Id. Pierce Compliance Deputies meet with class members on a
2 bi-weekly basis to discuss any issues, concerns, requests and
3 complaints, including visitation rights. Id. ¶ 4. Per Department
4 policy, all Pierce class members sign an "Acknowledgement [sic] of
5 Rights/Programs" form, which includes whether they qualify for non-
6 barrier visits. Id. ¶ 5. With respect to the two female class
7 members referenced by the Monitor, both were made aware of their right
8 to a non-barrier visit and did not request one. (Miller Decl. ¶¶ 10-
9 14.) As a result, the Monitor's conclusion that "such visits were not
10 considered" is inaccurate. Thus, there is no current and ongoing
11 violation of a federal right to justify extending the injunction.

12 **3. Training**

13 For training, Plaintiffs seek to extend the injunction because
14 Defendant should have been in compliance with the Booking Loop
15 provisions within 30 days of entry of the injunction, but it "was
16 nearly two years late to develop Booking Loop policies [sic]" and
17 "didn't finish training its staff until July 2013." (Pl. Reply at 8.)
18 Plaintiffs assert that class member Hahn "waited for upwards of 16
19 hours in the loop before being housed," and then, about a month later,
20 spent 10 hours in the loop before being assigned to permanent housing.
21 (Pl. Opp at 12.) The booking loop provision in the Order provides,
22 "Class members who have special or chronic medical needs [must] be
23 *specially accommodated or expedited* through the booking process."
24 (Order at 9, emphasis added.) Defendant submits evidence that Hahn
25 was placed in an ADA compliant holding cell during his booking
26 process. (Declaration of Frederick ¶¶ 6-7.) The records also show
27 that Hahn spent less than 12 hours in the booking loop on either date.
28 Id. ¶¶ 6-7. The account of one class member who was accommodated by

1 being placed in ADA compliant cells does not violate the injunction
2 and does not justify extending it.

3 Similarly, Plaintiffs' account of a "booking loop incident" where
4 one 75-year-old class member informed the Monitor that he spent two
5 lengthy stays in the booking loop following a return trip from the
6 hospital (Report at 12-14) is not a basis for extending the
7 injunction. The records reflect that this class member was held in an
8 ADA cell at all times, both in the booking loop and his housing
9 locations. (Frederick Decl. ¶¶ 9-10.) As such, the Monitor's
10 criticism of Defendant for not moving "the class member temporarily to
11 more appropriate housing" is unfounded because holding a class member
12 in an ADA-compliant cell, even one in the booking loop, fully complies
13 with the Court's Order.

14 At bottom, Plaintiffs' admission that Defendant "finish[ed]
15 training its staff" in July 2013 establishes that there is no current
16 and ongoing constitutional violation as to training. That the Monitor
17 believes "it would be beneficial for him to 'observe Academies
18 training in 2014'" does not support extending the injunction. (Pl.
19 Reply at 11.)

20 **4. Grievances**

21 Lastly, Plaintiffs request that the grievance provisions in the
22 Order be clarified and extended to include inmate message slips
23 because the Monitor noted that inmates filed message slips far more
24 readily than grievances. (Report at 138.) First, to be clear,
25 Defendant is not in violation of the grievance provisions in the Order
26 as it currently exists. Secondly, it does not appear that Defendant
27 has withheld inmate message slips from the Monitor. See, e.g., Pl.
28 Reply at 12, n.4 (stating inmate's medical file "contains at least 35

1 inmate message slips over the last five months"). Finally, Plaintiffs
2 have presented no evidence of current and ongoing federal violations
3 that would justify extending the injunction in this manner. The
4 Monitor's suggestion that message slips could help him gauge
5 compliance is not evidence of non-compliance. Thus, the Court finds
6 it unnecessary to amend or extend this aspect of the Order.

7 **C. Physical modifications**

8 The unfinished construction projects are not a current and
9 ongoing violation of the Order necessitating further relief.

10 **1. Tank 13**

11 According to Plaintiffs, Tank 13 of the CWJ has an anticipated
12 completion date of February 14, 2014. (Docket No. 863 [Pl. Opp. To
13 Mot. To Terminate] at 13.) In the meantime, female class members have
14 been housed in ADA-compliant locations. (Report at 18.) The only
15 concern is that the County may not be able to offer ADA-compliant
16 housing to all female class members in CWJ should the class size grow.
17 Pl. Reply at 13 ("[T]he County's current failure to have sufficient
18 housing on hand *could lead to* female class members not being
19 accommodated.") (emphasis added). Defendant points out that there is
20 sufficient housing now and therefore no current and ongoing violation.
21 See Para-Professional Law Clinic at SCI-Graterford v. Beard, 334 F.3d
22 301, 304 (3d Cir. 2003) (holding that where defendants contemplated
23 closing a clinic at some point in the near future, there was no
24 current and ongoing violation). Thus, Plaintiffs' hypothetical
25 scenario does not justify extending the injunction.

26 **2. Module K**

27 As for the special lift in Module K of the IRC, Defendant has
28 determined there is no viable option for a lift that is both code

1 compliant and appropriate for use in a correctional facility.
2 (Declaration of Tom Davis ¶¶ 6-10.) The Order states, "[A]s the re-
3 occupation of the CWJ is uncertain, Defendant also identifies a plan
4 to utilize Module K in the IRC." (Order at 4.) Given that CWJ
5 reopened as planned and no female class members are being housed in
6 Module K, there is no current and ongoing violation.

7 The parties are "at an impasse" as to Module K. (Pl. Reply at
8 13.) Plaintiffs want Defendant to "codify a policy that class members
9 will not be housed in Module K of the IRC." Id. Defendant wants "to
10 maintain flexibility to house class members whose classification level
11 prohibits them from participating in the group programs conducted in
12 the classrooms which would be rendered inaccessible to class members."
13 (Docket No. 839 at 20.) Ironically, Plaintiffs' counsel opposes
14 Defendant's proposal because "this type of arrangement would pose a
15 significant burden on the jail staff[.]" (Pl. Reply at 13.)

16 Defendant's proposal to maintain flexibility as to housing female
17 class members if an issue arises in the future is eminently
18 reasonable. A bright line prohibition that class members will never
19 be housed in Module K is not the exclusive means of satisfying ADA
20 requirements. Moreover, Defendant is in the best position to consider
21 the burden on its jail staff. (Def. Reply at 14.) The Court
22 therefore **EXCUSES** Defendant from the Module K aspect of the Order.

23 **IV. CONCLUSION**

24 "It is well established that judges and juries must defer to
25 prison officials' expert judgments." Norwood v. Vance, 591 F.3d 1062,
26 1066 (9th Cir. 2009). "[T]he problems of prisons in America are
27 complex and intractable, and, more to the point, they are not readily
28 susceptible of resolution by decree. Most require expertise,

1 comprehensive planning, and the commitment of resources, all of which
2 are peculiarly within the province of the legislative and executive
3 branches of government." Procunier v. Martinez, 416 U.S. 396, 404-05
4 (1974).

5 In light of the reality that "courts are ill equipped to deal
6 with the increasingly urgent problems of prison administration and
7 reform" (id.), and having found that the injunction is no longer
8 necessary because the three areas in which Plaintiffs seek to extend
9 the injunction do not present current or ongoing violations, the Court
10 **DENIES** Plaintiffs' motion to extend injunctive relief and **GRANTS**
11 Defendant's motion to terminate the injunction.

12
13 **IT IS SO ORDERED.**

14 DATED: February 10, 2014

Audrey B. Collins

AUDREY B. COLLINS
UNITED STATES DISTRICT JUDGE